



AGENDA

AMENDED 11/03/25

Clinton City Council Regular Meeting
City Hall • 105 E. Ohio Street, Clinton, MO 64735
Tuesday, November 4, 2025 • 6:00pm

1. **Call to Order**
2. **Roll Call**
3. **Pledge of Allegiance**
4. **Approval of Minutes:**
 - a. Approval or correction of the minutes of the City Council Meeting of October 21, 2025.
5. **Personal Appearances:**
6. **Reports:** None.
7. **Second Reading of Previously Read Bills:** None.
8. **Committee Reports:**
 - a. **Public Works Committee Report:**
 1. **Community Development:**
 - a. Building Reports for August & September: Information Only.
 - b. 608 W. Grandriver: Property has received a 10-day notice. Staff is preparing an RFP and process to clear property.
 2. **Street Department:**
 - a. Main Street Christmas Lighting & Parade: Recommend approval, with Clinton Main Street to set cones for closure, 2-0.
 - b. Declare Transfer Station Open Top Container Surplus Property: Recommend declare container as surplus property and scrap container, 2-0.
 - c. SS4A Safety Plan: Plan being reviewed by the Steering Committee and will then go to FHWA for review.
 - d. North 7/13 Jct. Improvement Project: Oak Star is processing the temporary construction easement; hope to bid this out in January.
 - e. Street Department Facility: Will be working on improvements on the lot at the Street facility.
 3. **Waste Water:**
 - a. West RAS/WAS Pump: Replaced east RAS/WAS pump; need to replace 30-year old west RAS/WAS pump. Recommend replace west pump at same cost, \$39,054, 2-0.
 - b. Triton's: Triton rentals have been returned. Permanent Triton aerators have been installed.
 - c. Vac-Con: Started semi-annual line cleaning process, but Vac-Con shut down. Diagnosing problem at the repair facility in KC.



- d. Operations Report for August & September: Information only.
 - e. WWTP Upgrade: Project meeting last week. Sludge basin repairs to start as soon as conducive with weather. Discussed the need to get the headworks portion of the project completed. Jon will tour a couple KC-area WWTP to see their headworks equipment.
 - f. Stoneridge Sewer Connection: Draft of plan has been submitted to MDNR.
- b. Public Safety Committee Report:**
- 1. AED Grant for \$2,500 from GVMH
 - 2. Body Cam Update: Arrived but not in service yet.
 - 3. **Proposal for Animal Control Ordinances**
- c. Finance Committee Report:**
- 1. Employee Insurance
 - a. Medical: Staff recommends continue with Blue Cross Blue Shield, 6.9% increase (budgeted 12% increase)
 - b. Dental: Staff recommends continue with Met Life, 11.99% increase (budgeted 5% increase)
 - c. Life: Staff recommends continue with The Standard, 0% increase (budgeted 5% increase)
 - 2. Englewood Cemetery tree removal
 - 3. Monthly Financials – September 2025

9. Mayor’s Report

- a. Mayor’s recommendation for the re-appointment of Diane Hannah to the Clinton Tourism Board with a term expiring June 2028.
- b. Mayor’s recommendation for the appointment of Jack Wetzel to the Clinton Tourism Board with a term expiring June 2028.
- c. Mayor’s recommendation for the appointment of Chad Mullins to the Clinton Tourism Board with a term expiring June 2028.
- d. Mayor’s recommendation for the 10-Year Parks and Recreation Planning Committee:

| 1. <u>Citizens</u> | 2. <u>Park Board Members</u> | 3. <u>Council Members</u> | 4. <u>Parks and Rec Staff</u> |
|--------------------|------------------------------|---------------------------|--------------------------------------|
| a. Bill Simms | a. Tim Komer | a. Carla Moberly | a. Brad Combs, Director |
| b. Deena Stevenson | b. Debby VanWinkle | b. Rob Hills | b. Paula Huffman, Admin |
| c. Rebecca Price | | c. Gary Mount | c. John McClendon, |
| d. Donni Kuck | | | d. Shannon Shockley, Prg Coord. |
| e. Crystal Goucher | | | e. Nicole Sinnett, Aquatics Dir. |
| f. Greg Bauer | | | |
| g. Linda Veatch | | | |
| h. Lori Shannon | | | |
| | | | 5. <u>Administration</u> |
| | | | a. Christy Maggi, City Administrator |



10. **City Administrator's Report**

11. **Unfinished Business:** None.

12. **New Business:**

a. Parks and Recreation Surplus Items

- 2000 John Deere 5210 Tractor
- 2000 521B John Deere Front End Loader
- 2021 Land Pride AFM 4216 16' Pull Behind Finish Mower

13. **Closed Session:** *Pursuant to RSMo. 610.021 (1) Legal actions, causes of action or litigation involving a public governmental body and any confidential or privileged communications between a public governmental body or its representatives and its attorneys; and (3) Hiring, firing, disciplining or promoting of particular employees by a public governmental body when personal information about the employee is discussed or recorded.*

Individuals desiring to speak at the meeting are asked to fill out a speaker card and submit it to the Clerk prior to the call to order. Speakers are respectfully asked to limit their comments to three (3) minutes or less. Speakers will be called on to speak during the appropriate portion of the meeting. Please address your comments to the Mayor/Chairman. If you require accommodation (i.e. qualified interpreter, large print, and/or hearing assistance) please notify this office at (660-885-6121) no later than forty-eight hours prior to the scheduled commencement of the meeting.



PUBLIC SAFETY COMMITTEE OPEN MEETING AGENDA

City Hall • 105 E. Ohio Street, Clinton, MO

Tuesday, November 4, 2025 • 5:45 p.m.

Present:

COMMITTEE MEMBERS: Austin Jones Greg Shannon Brenda Elliott

PUBLIC SAFETY: Fire Chief Mark Manuel Deputy Fire Chief Matt Willings

Deputy Police Chief John Scott

GUESTS: _____

1. AED Grant for \$2,500 from GVMH
2. Body Cam Update: Arrived but not in service yet.
3. **Proposal for Animal Control Ordinances**

Proposal for Enhanced Animal Control Ordinances Presentation to Clinton, MO Public Safety Committee

Executive Summary

We respectfully request the Clinton Public Safety Committee consider strengthening our city's animal control ordinances by implementing comprehensive leash laws, mandatory dog registration, responsible breeding standards, and directing a portion of violation fines to support our local animal shelter. This proposal addresses public safety concerns while creating sustainable funding for animal welfare services, reducing overpopulation issues, and preventing commercial puppy mill and substandard breeding operations from establishing within city limits.

Current Situation Analysis

Public Safety Concerns

- Loose dogs pose significant risks to pedestrians, cyclists, children, and other pets
- Traffic hazards from unleashed dogs running into streets
- Property damage from uncontrolled animals
- Potential liability issues for the city when incidents occur
- Irresponsible breeding operations contribute to aggressive and poorly socialized dogs

Community Impact

- Citizens report increasing incidents of loose dogs in residential areas
- Children and elderly residents feel unsafe walking in neighborhoods
- Responsible pet owners face confrontations with unleashed, aggressive dogs
- Local animal shelter operates with limited funding resources
- Irresponsible breeding contributes to pet overpopulation and shelter intake
- Puppy mill operations damage community reputation and property values
- Unregulated breeding operations create unsanitary conditions that spread diseases among dogs, attract pests, and result in sick animals requiring increased veterinary and shelter resources

Current Ordinance Gaps

Clinton's existing animal control ordinances (Chapter 6) contain several critical gaps that this proposal addresses:

What Currently Exists:

- Basic "at large" prohibition for dogs and cats
- Rabies vaccination requirement with tag display
- \$10 impoundment fee (unchanged since original adoption)
- Dangerous animal restrictions

- Noise ordinance for barking dogs

Critical Gaps Our Proposal Fills:

- No dog registration or licensing system
- No breeding regulations despite allowing "planned breeding"
- No USDA licensing requirements for commercial operations
- No health testing or documentation requirements for breeders
- No specific leash law or leash length requirements
- No progressive fine structure reflecting current enforcement costs
- No sustainable funding mechanism for animal control services
- Outdated fee structure that doesn't cover actual service costs

Proposed Ordinance Enhancements

1. Comprehensive Leash Law

Proposal: Require all dogs to be on leash when off the owner's personal private property.

Key Provisions:

- Dogs must be on leash no longer than 6 feet when on public property
- Exceptions for designated off-leash areas (if established)
- Voice control acceptable only on owner's private property with adequate fencing
- Service dogs exempt when performing duties

Public Safety Benefits:

- Prevents dog bites: Studies show leash laws reduce dog bite incidents by up to 60%
- Reduces traffic accidents: Eliminates dogs running into roadways
- Protects wildlife and other pets from aggressive encounters
- Prevents property damage from uncontrolled animals
- Reduces liability exposure for city from dog-related incidents

2. Mandatory Dog Registration

Proposal: Require annual registration for all dogs over 4 months residing in Clinton.

Registration Requirements:

- Current rabies vaccination certificate
- Proof of spay/neuter (reduced fee for altered animals)
- Breeder exemption: Unaltered dogs owned by established breeders exempt from spay/neuter requirement with proper documentation
- Owner contact information
- Annual renewal with updated vaccination records

Updated Fee Structure (Reflecting Current Costs):

- Spayed/neutered dogs: \$25 annually

- Unaltered dogs: \$50 annually
- Established breeders with unaltered dogs: \$35 annually
- Senior citizens (65+): 50% discount
- Low-income assistance program available

Fee Justification:

- Current \$10 impoundment fee hasn't increased since original ordinance adoption
- Actual costs of animal control services, veterinary care, and enforcement have risen significantly
- Comparable Missouri cities charge \$20-60 for dog registration
- Higher fees for unaltered animals encourage spay/neuter while funding increased services

Breeder Documentation Requirements:

- AKC registration papers for breeding dogs (or other recognized registry like UKC)
- Health testing records appropriate to breed as designated by AKC, OFA (Orthopedic Foundation for Animals), CERF (Canine Eye Registration Foundation), or other recognized health testing organizations
- Breeding records showing responsible practices:
 - Pedigrees of breeding dogs
 - Records of previous litters (if any)
 - Puppy placement records or contracts
- Proof of responsible breeding practices:
 - Vaccination records for breeding dogs
 - Evidence of proper care (vet records)
 - Written breeding plan or goals

Alternative for New Breeders:

- If no previous litters, documentation showing intent to breed responsibly:
 - Health testing completed on breeding dogs as appropriate to breed
 - AKC registration papers
 - Written statement of breeding goals and practices
- Maximum number of intact animals per residential property (suggested: 4-6 depending on zoning)

Benefits:

- Rapid owner identification when dogs are found loose
- Ensures vaccination compliance protecting public health
- Creates substantial revenue stream for animal control services (\$35,000+ annually projected)
- Encourages spay/neuter for pet owners while protecting legitimate breeding operations
- Recognizes responsible breeding practices that benefit the community
- Generates additional city revenue through breeding operation fees

3. Responsible Breeding Ordinance

Proposal: Prohibit intentional breeding of dogs within city limits without proper documentation of responsible breeding practices.

Key Provisions:

- No intentional breeding permitted without meeting responsible breeder criteria
- Accidental breeding (failure to spay/neuter) subject to standard registration fees and encouraged spay/neuter of offspring
- Intentional breeding without documentation subject to additional penalties

Responsible Breeder Criteria:

- All documentation requirements listed in Section 2 (registration requirements)
- Breeding limit: Maximum 2 litters per female per 24-month period
- Age restrictions: No breeding of females under 18 months or over 8 years
- Health requirements: Current health clearances for both parents appropriate to breed as designated by AKC, OFA, CERF, or other recognized health testing organizations
- Puppy care standards: Proper veterinary care, vaccinations, and socialization
- Record keeping: Maintain breeding records, health records, and puppy placement documentation for minimum 3 years

Commercial Breeding Operations:

- Operations with more than two breeding females must be registered and licensed with the USDA under the Animal Welfare Act
- USDA license number must be provided with city registration
- Subject to USDA inspection requirements and standards
- Additional city permit required for commercial breeding operations

Enforcement:

- First offense intentional breeding without documentation: \$300 fine
- Second offense: \$500 fine plus mandatory spay/neuter of breeding animals
- Third offense: \$750 fine, mandatory spay/neuter, and prohibition from future breeding within city limits
- Operating commercial breeding facility without USDA license: \$750 fine plus immediate cessation order

Benefits to City:

- Reduces puppy mill operations and backyard breeding that damage community reputation
- Protects animal welfare by ensuring proper care standards
- Supports legitimate breeders who already follow best practices and contribute to local economy
- Reduces shelter intake of poorly bred, unsocialized puppies, saving city animal control costs

- Generates additional revenue for animal control and shelter support (\$2,500+ annually projected)
- Ensures compliance with federal animal welfare standards for larger operations
- Prevents establishment of commercial puppy mills that create zoning conflicts and neighbor complaints
- Protects property values by preventing substandard breeding facilities

Exemptions:

- Licensed animal shelters and rescue organizations
- Veterinary hospitals providing emergency whelping care
- Service dog training organizations

4. Enforcement and Penalties

Updated Fine Structure (Reflecting Current Enforcement Costs):

- First offense leash law violation: \$75
- Second offense: \$150
- Third and subsequent offenses: \$250
- Failure to register: \$100 plus registration fee
- Breeding violations: \$300-\$750 (as detailed in Section 3)
- Additional penalties for aggressive incidents or property damage

Current vs. Proposed Comparison:

- Current impoundment fee: \$10 (inadequate for actual costs)
- Proposed registration system: \$25-50 (covers administrative and enforcement costs)
- Progressive penalties reflect true cost of repeat violations and enforcement time

Enforcement Protocol:

- Warning system for first-time minor violations
- Progressive penalties for repeat offenders
- Court appearance required for serious violations
- Community service options for qualifying cases

Revenue Benefits to City:

- Estimated \$25,000-35,000 annually in fine revenue
- Self-funding animal control program reduces city budget burden
- Reduced emergency response costs for animal-related incidents
- Fees aligned with actual service delivery costs

Shelter Funding Proposal

Revenue Allocation

Proposal: Direct 50% of animal control violation fines to the local animal shelter.

Projected Annual Revenue (Updated):

- Estimated 200 violations annually × average \$125 fine = \$25,000
- 50% allocation to shelter = \$12,500 annually
- Registration fees (estimated 1,000 dogs × \$35 average) = \$35,000
- 25% of registration fees to shelter = \$8,750
- Breeding violation fines (estimated 5 violations × \$500 average) = \$2,500
- 50% allocation to shelter = \$1,250 annually
- Total annual shelter support: \$22,500

City Benefits from Shelter Partnership:

- Reduced city costs for stray animal housing and care
- Improved community image through enhanced animal welfare
- Sustainable funding model reduces future budget pressures

Shelter Benefits:

- Substantial funding for medical care, food, and supplies
- Enhanced adoption programs and community outreach
- Improved facilities and equipment
- Comprehensive spay/neuter assistance programs that reduce future city animal control costs

Implementation Strategy

Phase 1: Education (Months 1-3)

- Public awareness campaign about new requirements and fee structure
- Educational materials distributed to veterinarians, pet stores
- Community meetings to explain benefits and address concerns
- Grace period with warnings only
- Outreach to existing breeders to ensure compliance understanding

Phase 2: Enforcement (Month 4+)

- Begin issuing citations for violations
- Full implementation of registration requirements
- Regular patrols in problem areas
- Quarterly review of effectiveness
- Monitor breeding operations for compliance

Phase 3: Evaluation (Month 12)

- Assess compliance rates and public safety improvements
- Review fine structure and shelter funding impact
- Gather community feedback
- Adjust ordinances as needed

- Evaluate breeding ordinance effectiveness in preventing puppy mills

Legal Framework and Best Practices

Missouri State Law Compliance

- Proposed ordinances align with Missouri Revised Statutes Chapter 273
- Consistent with successful programs in Columbia, Springfield, and Kansas City
- Follows Missouri Municipal League recommendations
- Complies with federal Animal Welfare Act requirements for commercial breeding operations
- Supports Missouri's efforts to combat puppy mills statewide

Successful Case Studies

- Columbia, MO: 40% reduction in dog bite incidents after leash law implementation, 60% reduction in breeding complaints
- Springfield, MO: \$25,000 annual shelter funding from violation fines, eliminated 3 puppy mill operations
- Independence, MO: 85% dog registration compliance within two years, 50% reduction in animal control calls
- Kansas City, MO: Breeding ordinances prevented establishment of 12 commercial puppy mills

Community Benefits

Public Safety Improvements

- Safer streets for pedestrians, children, and cyclists
- Reduced emergency response calls for dog-related incidents
- Decreased liability exposure for the city
- Enhanced quality of life in residential neighborhoods
- Elimination of dangerous breeding operations that attract criminal activity

Animal Welfare Enhancements

- Better care for homeless and abandoned animals
- Increased adoption rates through improved shelter conditions
- Community education programs on responsible pet ownership
- Reduced pet overpopulation through breeding standards
- Protection against puppy mill operations through USDA compliance requirements
- Improved genetic health of local dog population through breeding standards

Economic Impact

- Self-funding animal control program reduces city budget burden
- Reduced city costs for animal-related emergency responses (\$8,000-12,000 annually saved)

- Potential tourism benefits from well-managed public spaces
- Property value protection in residential areas
- Prevention of costly zoning disputes and neighbor complaints from breeding operations
- Attraction of responsible pet businesses and services to the community
- Fee structure that covers actual service delivery costs

Addressing Potential Concerns

"Government Overreach" Concerns

Response: These are reasonable public safety measures, similar to traffic laws

- Most Missouri cities already have similar ordinances
- Protects rights of all citizens to safe public spaces
- Includes reasonable exemptions for legitimate breeding operations
- USDA requirements already exist at federal level - city ordinance ensures compliance
- Breeding standards protect consumers from fraudulent puppy sales
- Ordinances are less restrictive than many surrounding communities

"Economic Burden on Residents" Concerns

Response: Program designed to be revenue-positive for the city while providing value

- Registration fees are comparable to other Missouri cities and reflect actual service costs
- Senior citizen and low-income discounts available
- Self-funding program reduces tax burden on all residents
- Prevents costly animal control issues before they occur
- Legitimate breeders already follow these practices - no additional burden
- Fee increases reflect inflation and actual enforcement costs since original ordinance adoption

"Fee Increase Concerns" Concerns

Response: Updated fees reflect current costs and provide essential services

- Current \$10 impoundment fee hasn't increased since original ordinance adoption
- Proposed fees are in line with comparable Missouri communities
- Fees fund enhanced services including shelter support and improved animal control
- Progressive structure encourages responsible pet ownership
- Revenue stays local to benefit Clinton residents and animals

"Enforcement Difficulties" Concerns

Response: Program designed for practical enforcement with adequate funding

- Enhanced fee structure provides resources for effective enforcement
- Technology solutions (online registration) reduce administrative costs
- Progressive penalty structure focuses on education first
- Breeding ordinance targets problem operations, not responsible breeders
- Complaint-driven system reduces need for proactive enforcement

"Impact on Legitimate Breeders" Concerns

Response: Ordinance protects and supports responsible breeding

- Documentation requirements recognize existing best practices
- Reduced registration fees for responsible breeders
- Exemptions protect small-scale, responsible operations
- Standards eliminate unfair competition from puppy mills

Compliance Challenges

Response: Education-first approach with reasonable penalties

- Payment plans and community service options for hardship cases
- Focus on repeat offenders rather than minor first violations
- 90-day grace period allows adjustment time
- Community partnerships with veterinarians and pet businesses for support

Recommended Action

We respectfully request the Public Safety Committee:

1. Approve drafting of comprehensive animal control ordinance amendments
2. Schedule public hearings to gather community input
3. Coordinate with city attorney to ensure legal compliance
4. Establish implementation timeline with 90-day education period
5. Create partnership agreement with local animal shelter for fund allocation
6. Develop enforcement protocols that prioritize education and voluntary compliance

Conclusion

Enhanced animal control ordinances represent a proactive approach to public safety that benefits all Clinton residents while generating revenue for the city. By implementing reasonable leash laws, registration requirements, responsible breeding standards, and directing violation fines to shelter support, we create a comprehensive solution that protects citizens while caring for our community's animals.

The proposed ordinances address critical gaps in Clinton's current animal control framework while updating fee structures to reflect current costs and service delivery needs. The breeding standards specifically protect Clinton from becoming a destination for puppy mill operations while supporting legitimate breeders who contribute positively to our community's economy and reputation.

We believe this balanced approach addresses legitimate public safety concerns while demonstrating Clinton's commitment to responsible animal stewardship. The financial benefits to the city, combined with improved public safety and animal welfare, make this proposal a win-win solution for our community.

We urge your favorable consideration of this proposal and look forward to working with the committee to implement these important public safety measures that will benefit Clinton for years to come.

Prepared by: Rebecca Price, Professional Dog Trainer & Licensed Dog Boarder
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